South Coast Rail Corridor Plan
Five-Year Update of Community Priority Areas
Swansea

This map is for the sole purpose of aiding regional planning decisions and is not warranted for any other use. June 2013
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- Steve Smith, Executive Director
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- Bill Napolitano, Environmental Program Director
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TOWN OF SWANSEA
SOUTH COAST RAIL CORRIDOR PLAN
PRIORITY DEVELOPMENT & PROTECTION AREAS FIVE-YEAR UPDATE

INTRODUCTION

This report presents the updated Priority Development Areas (PDAs) and Priority Protection Areas (PPAs) in the town of Swansea. This community-driven land use planning exercise first took place in 2008, when three Regional Planning Agencies, SRPEDD, MAPC, and OCPC, worked alongside local residents, business owners, officials, and organizations to designate the areas that were most important for development or preservation in each community. All thirty-one (31) South Coast Rail (SCR) Corridor communities participated in this project in 2008 and again in 2013.

In 2013, the three Regional Planning Agencies (RPAs) revisited these 31 communities to review and update the 2008 designations. Updates took into account new data that became available over the last five years as well as new municipal priorities. The “Five-Year Update” process was an opportunity to confirm choices made during the 2008 process, to revise previous designations, and to make new choices that acknowledged new conditions. During this review process, the SRPEDD website provided current information to the public, including a calendar of SCR Five-Year Update meetings and a resource library of relevant information sheets and maps.

What are Priority Development Areas (PDAs)?

Priority Development Areas (PDAs) are areas that are appropriate for increased development or redevelopment due to several factors including good transportation access, available infrastructure (primarily water and sewer), an absence of environmental constraints, and local support. PDAs can range in size from a single parcel to many acres. Potential development ranges from small-scale infill to large commercial, industrial, residential, or mixed-use projects. Town and village centers, Chapter 40R Districts, industrial parks, and proposed commuter rail station sites are typical examples of PDAs.

What are Priority Protection Areas (PPAs)?

Priority Protection Areas (PPAs) are areas that are important to protect due to the presence of significant natural or cultural resources, including endangered species habitats, areas critical to water supply, historic resources, scenic vistas, and farms. Like PDAs, the PPAs can vary greatly in size. Sites may be candidates for protection through acquisition or conservation restrictions.
What are Combined Priority Development and Priority Protection Areas (Combined Areas)?

In Combined Priority Development and Priority Protection Areas, communities welcome development; however, the development is expected to be sensitive to its site and the surrounding area. This may include development that complements the older structures within a historic district or low impact development that protects nearby water resources or biodiversity.

What do PDAs and PPAs do for my city or town?

A community’s Priority Area designations can guide municipal decisions about zoning revisions, infrastructure investments, and conservation efforts. For example, some communities choose to incorporate these designations into their Master Plan. Also, municipalities are implementing these designations using technical assistance available through State funding programs such as the South Coast Rail Technical Assistance and District Local Technical Assistance (DLTA).

In addition, the Community Priority Areas serve as the foundation for developing Regional and State Priority Area designations. Lastly, through Executive Order 525 (see below), the Patrick Administration asked certain state agencies to consider priority areas when making funding commitments.

Regional and State Priority Areas

The Community Priority Areas are essential to the process of determining the Regional and State Priority Area Maps. Local designations determined to be of regional significance through a regional screening process, including public input received at regional public workshops, make up the Regional Priority Areas map. In turn, the Community and Regional Priority Areas are the basis for the State Priority Area Map.

Executive Order 525 (E.O. 525)

In fall 2010, Gov. Patrick issued Executive Order 525 (E.O. 525) providing for the implementation of the South Coast Rail Corridor Plan and Corridor Map (Corridor Plan) through state agency actions and investments. The Executive Order calls for state investments to be consistent with the Corridor Plan’s recommendations to the maximum extent feasible. These state actions have the potential to leverage local and private investments in the priority areas. The Executive Order also directs state agencies to conduct a retrospective analysis to determine how consistent their actions and investments in the region have been with the Corridor Plan goals.
PRIORITy AREa REVIEW PROCESS

SRPEDD staff worked with cities and towns to review their Priority Areas identified in 2008. Amendments to Priority Areas included delineating more precise boundaries using Geographic Information Systems (GIS) data. RPAs used interactive GIS maps to present over forty layers or information, including, but not limited to, ortho photography, parcel lines, zoning districts, state program areas (such as Growth District Initiative and Chapter 40R sites), and designated resource areas (such as high-yield aquifers, Zone II aquifers, BioMap 2 Core Habitats, and rivers and streams with their associated wetlands). Communities also worked to clarify the stated purpose for each Priority Area.

The process included a series of three meetings:

#1: Introductory meeting: A Regional Planning Agency staff member visited with Boards of Selectmen and Mayors to reintroduce the land use planning process that took place in 2008 and the reasons for conducting the Five-Year Update of Priority Area designations.

#2: Preliminary Meeting: SRPEDD staff facilitated a 2-3 hour working session with municipal staff and/or board and committee/commission members to review each priority area. Staff incorporated interactive GIS maps depicting various data layers (see Appendix) to inform discussions and decision-making. This preliminary process of updating the 2008 Priority Area designations had the following general guiding principles in mind:

- Incorporating changes in municipal priorities, needs, and desires
- Understanding updated state policies such as Executive Order 525
- Refining priority area boundaries to be exact and “rational” (coterminous with other map layers such as roadways, zoning boundaries, designated resource areas, etc.)
- Making clear and strategic statements about the stated purpose for and desired character of priority areas

For the few SRPEDD communities without town staff, SRPEDD did this preliminary review at a public meeting in the community; then, using the criteria outlined by meeting participants, SRPEDD made the remaining changes and returned revised maps and a narrative description of the revisions to the municipality for their review prior to the workshop with the general public. SRPEDD staff used the input from the preliminary meetings to generate a “before” and “after” map to present to the public for their feedback and input.

#3: Public Meeting Review: Each community held a public meeting, at which time RPAs and local meeting participants reviewed each community’s priority areas and identified desired changes. Some communities incorporated this into a Board of Selectmen meeting, others
during a Planning Board meeting, and some communities held a public meeting held specifically for this purpose.

TOWN OF SWANSEA RESULTS

On January 8, 2013, SRPEDD staff met with the Board of Selectmen (BOS) to re-introduce the Priority Area planning exercise. The BOS designated the Town Planner, Steven J. Antinelli, as the contact person for this work. The preliminary municipal meeting was held on February 6, 2013 at the SRPEDD office. Participants reviewed the purpose and the boundaries of each 2008 Priority Area. In discussions, they clarified the purpose of each and adjusted the respective boundaries to coincide with the stated purpose.

The town of Swansea held a public meeting to seek input from town residents on the revisions recommended by the municipal representatives on May 30, 2013 at The Swansea School Administration Building. No revisions were requested for the priority areas. The consensus of the meeting attendees was that the 2013 Priority Area map depicts the boundaries of areas deemed to be priorities for development and for preservation. The result of this work is the 2013 Swansea Community Identified Priority Area Map, which can be found on page 2 of this document.

PRIORITY AREA ADJUSTMENTS

As stated above, the 2013 Priority Areas (PAs) are based upon the PA designations identified in 2008. Many of these PAs still represent municipal growth priorities today. In most cases, revisions made to the PAs simply transition them from the “general designations” of the 2008 process to more “exact designations” (both in terms of their boundaries and their stated purposes) using current Geographic Information Systems data and updated local input. In some cases, communities added new PAs or removed previous designations because (1) municipal priorities changed over time, (2) the purposes for designations were achieved or new ones arose, or (3) designations were incorporated into other PAs identified for the same purpose. The text below lists the updated 2013 PAs, identifies their stated purposes, describes their boundaries, and details changes from the 2008 Priority Areas.
PRIORITY DEVELOPMENT AREAS

Route 118 [292-01]

*Purpose:* Economic development and connections between commercial and residential uses.

*Boundaries:* Boundaries correspond to the Business Zoning District, excluding wetlands and residential parcels east of 118 and includes a plaza that is not entirely covered by the zoning district boundary.

*Changes from 2008:* Community representatives altered boundaries to more clearly follow zoning districts and parcel lines.

Route 6 Central [292-02]

*Purpose:* Commercial and mixed-use development.

*Boundaries:* Boundaries correspond to the Business Zoning District.

*Changes from 2008:* In 2008, this PA was part of Rte 6 Corridor West. Community representatives renamed this area in order to more clearly describe its location. Community representatives also altered its boundaries to more clearly follow zoning districts.

Route 6 East [292-03]

*Purpose:* Commercial and mixed-use development; business nodes, neighborhood-oriented convenience retail and pedestrian centers.

*Boundaries:* Boundaries correspond to the Business Zoning District, excluding the Tilcon Redevelopment Area PDA, Cole River Low Impact Development PDA/PPA, and Milford Pond and Cole River PPA.

*Changes from 2008:* Community representatives altered boundaries to more clearly follow zoning districts and parcel lines.

Route 6 West and Route 136 [292-04]

*Purpose:* Commercial and mixed-use development.

*Boundaries:* Boundaries correspond to the Business Zoning District, excluding the Colonial Dames PPA and Bedard family farmland.
Changes from 2008: In 2008, this PA was called Rte 6/Rte 136 Development Area. Community representatives renamed this area in order to more clearly describe its purpose and location. Community representatives also altered its boundaries to more clearly follow zoning districts.

Tilcon Redevelopment Area [292-05]

Purpose: General business, office, research.

Boundaries: Boundaries correspond to selected areas excluding undisturbed lands, wetlands, and water resources such as Medium-Yield Aquifers.

Changes from 2008: In 2008, this PA was called Sears Farm. Community representatives renamed this area in order to more clearly describe its purpose for redevelopment. Community representatives also altered its boundaries to more clearly follow selected parcels and previously disturbed areas.

PRIORITY PROTECTION AREAS

Cole River Resource Area [292-06]

Purpose: Protection of this resource area, including floodplains, drinking water resources, natural habitats, BioMap 2 Core Habitats and Critical Natural Landscapes.

Boundaries: Boundaries correspond to farmland parcels and parcels adjacent to the Cole River.

Changes from 2008: Community representatives altered boundaries to more clearly follow parcel lines.

Colonial Dames [292-07]

Purpose: Farmland protection.

Boundaries: Boundaries correspond to selected parcels.

Changes from 2008: In 2008, this PA was called Delasandro Farm. Community representatives renamed this area in order to more clearly describe its location. Community representatives also altered its boundaries to more clearly follow parcel lines.
Mason Farms and Warren Reservoir [292-08]

*Purpose:* To protect public water supplies and farmland.

*Boundaries:* Boundaries correspond to DEP Outstanding Resource Water designation and to selected parcels containing active agriculture.

*Changes from 2008:* In 2008, this PA was called Warren Reservoir. Community representatives renamed this area in order to more clearly describe its purpose. Community representatives also altered its boundaries to more clearly follow designated resource areas and parcel lines.

Milford Pond and Coles River [292-09]

*Purpose:* To protect Milford Pond, to provide secondary access to the High School, and to preserve the remaining undisturbed parcels in the area.

*Boundaries:* Boundaries correspond to selected parcels.

*Changes from 2008:* This priority area is new in 2013.

Palmer River Corridor [292-10]

*Purpose:* Protection of drinking water resources.

*Boundaries:* Boundaries correspond to the High-Yield Aquifer within Town boundaries.

*Changes from 2008:* Community representatives altered boundaries to more clearly follow designated resource areas.

Two-Mile Purchase and Cole River Headwaters [292-11]

*Purpose:* To protect water resources and natural habitats, including DEP Zone II Aquifer and BioMap 2 Core Habitats and Critical Natural Landscapes.

*Boundaries:* Boundaries correspond to DEP Zone II Aquifers and BioMap 2 Critical Natural Landscapes, excluding areas south of Baker Road.

*Changes from 2008:* In 2008, this PA was called Two-Mile Purchase. Community representatives renamed this area in order to more clearly describe its purpose and location. Community representatives also altered its boundaries to more clearly follow designated resource areas and roadway centerlines.
Village Park [292-12]

*Purpose:* Protection of contiguous open space and natural habitats, including BioMap 2 Core Habitats, Department of Fish and Game Cold Water Fisheries, and NHESP Priority Habitats.

*Boundaries:* Boundaries correspond to selected parcels.

*Changes from 2008:* In 2008, this PA was called Village Park. Community representatives renamed this area in order to more clearly describe its purpose and location. Community representatives also altered its boundaries to more clearly follow designated parcel lines.

Wilbur Avenue [292-13]

*Purpose:* To protect existing farm and conservation land.

*Boundaries:* Boundaries correspond to selected parcels.

*Changes from 2008:* In 2008, this PA was called Wilbur Avenue Touisset Area. Community representatives renamed this area in order to more simply describe its location. Community representatives also altered its boundaries to more clearly follow designated parcel lines.

COMBINED PRIORITY AREAS

Cole River Low Impact Development (2013) [292-14]

*Purpose:* To promote low impact development that acknowledges surrounding natural resources along Route 6 and the Cole River

*Boundaries:* Boundaries correspond to selected parcels.

*Changes from 2008:* This priority area is new in 2013.
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South Coast Rail
Priority Area
5-Year Update

Subregion 2: Dighton, Rehoboth, Seekonk, Somerset, Swansea

Map 1: Community Priority Area Designations, 2008-09

- Priority Development Areas (PDAs)
- Priority Protection Areas (PPAs)
- Combined PDA/PPA
- Overlapping Priority Areas
- Water
- Municipal Boundaries
- Intertes
- Arterials and Collectors
- Local Roads
- MBTA Commuter Rail Stations
- MBTA Commuter Rail Lines
- MBTA Proposed Stations
- MBTA Proposed Rail Lines

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Subregion 2: Dighton, Rehoboth, Seekonk, Somerset, Swansea

Map 2: Open Space & Developed Land

- Developed Land
- Open Space (Protected In Perpetuity)
- Open Space (Limited Protection)
- Open Space (Term-Limited or Unknown)
- Open Space (No Protection)
- Active Agriculture
- Water
- Municipal Boundaries
- Interstates
  - Arterials and Collectors
  - Local Roads
- MBTA Commuter Rail Stations
- MBTA Commuter Rail Lines
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Subregion 2: Dighton, Rehoboth, Seekonk, Somerset, Swansea

Map 3: Economic Development and Infrastructure

- Colleges and Universities
- Hospitals
- Airport
- EOHED Growth Districts Initiative
- EOHED Chapter 43D Districts
- Industrial Parks
- Economic Opportunity Areas (EOAs)
- MassDEP Activity and Use Limitation (AUL) Brownfield Sites
- SRTA/GATRA Fixed Bus Routes
- Active Agriculture
- Sewer Service
- Water
- Municipal Boundaries
  - Interstates
  - Arterials and Collectors
  - Local Roads
- MBTA Proposed Stations
- MBTA Proposed Rail Lines

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Subregion 2: Dighton, Rehoboth, Seekonk, Somerset, Swansea

Map 4: Water Resources

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South Coast Rail
Priority Area
5-Year Update

Subregion 2: Dighton, Rehoboth, Seekonk, Somerset, Swansea

Map 5: Biodiversity & Natural Resources

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South Coast Rail Priority Area 5-Year Update

Subregion 2: Dighton, Rehoboth, Seekonk, Somerset, Swansea

Map 6: Housing and Environmental Justice (EJ)

- EOEEA 2010 EJ Block Group (Minority)
- EOEEA 2010 EJ Block Group (Income)
- EOEEA 2010 EJ Block Group (English Isolation)
- EOEEA 2010 EJ Block Group (Minority and Income)
- SRTA/GATRA Fixed Bus Routes
- Municipal Boundaries
- Interstates
- Arterials and Collectors
- Local Roads
- MBTA Commuter Rail Stations
- MBTA Commuter Rail Lines
- MBTA Proposed Stations
- MBTA Proposed Rail Lines

Percent of a community’s total housing units that are affordable to households with incomes ≤ 80% the area median income (AMI). Note: 35% of all housing units in the South Coast Rail region are affordable to these households.

35%

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